Linking energy scenarios and waste storylines for prospective environmental
assessment of waste management systems
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#### 19 Abstract

20 Multiple international and supranational organizations call upon changes in current 21 waste management practices to play a key role in developing more sustainable 22 economies. Life cycle assessment (LCA) is a popular method used to assess the 23 sustainability of future waste management options. The uncertainties about future 24 energy systems and waste compositions, however, may lead to ambiguous LCA 25 results. One way to deal with this challenge is the development of joint energy and 26 waste scenarios to investigate the robustness of waste management options. To date, 27 joint energy and waste scenarios rely on the integration of large economic and 28 engineering models. Complex models can hamper the transparency required for 29 decision-makers to understand and implement LCA recommendations. Here we 30 present the alternative of combining diverse energy scenarios and stakeholder-based 31 waste storylines. This is a more qualitative approach than previous sustainable 32 energy/waste evaluations and has a double aim: to address upfront the energy and 33 waste composition sensitivity and enhance transparency by both relying on well-34 documented energy scenarios and involving stakeholders in the waste storyline 35 formulation. We apply the approach to the Swiss municipal solid waste (MSW) management system in the context of the energy transition away from nuclear power. 36 37 Three energy scenarios capture how radical the transition might be, while the 38 storylines reflect societal developments and waste policies leading to low, high, and average MSW amounts. The approach delivers feasibility spaces of energy systems 39 40 and waste compositions as input to the LCAs. It ensures a high level of transparency,

which, in conjunction with the participation of decision-makers, has the potential to
increase the chances of implementation of the recommendations based on LCA
results.

- 44 **Keywords:** energy scenarios, life cycle assessment, maximally diverse scenarios,
- 45 municipal solid waste, Storyline and Simulation Approach (SAS)

#### 46 **1** Introduction

47 Any decision affecting the far future, such as an investment in long-term 48 infrastructure or the enactment of a new regulation, requires (i) scrutinizing various 49 options and (ii) assessing these options against various criteria, which may include 50 environmental impacts, economic benefits and costs, and social acceptance (Füssel, 51 2007; Lempert, 2003; Trutnevyte et al., 2012). Waste management is a typical case in 52 which decisions are made with implications reaching far into the future. Waste 53 treatment infrastructure, such as incineration plants with a lifetime of some 25 years 54 (DEFRA, 2014) and longer, are key components of waste management. Different levels of authorities enact waste management regulations that are intended to last for 55 56 several decades for the sake of legal certainty. Revision of these regulations comes from the need to adapt to changing circumstances such as the emergence of new 57 58 technologies or due to pressure exerted by developments in other sectors like the 59 energy transition, climate change, etc. (Allen et al., 2011; Geels and Schot, 2007).

60 In the years to come, many countries should see a stark increase of long-term 61 decisions in the field of waste management, as this sector will play an important role 62 in the initiated and upcoming transitions to low-carbon and sustainable economies. 63 The Intergovernmental Panel on Climate Change (IPCC) indicated in its Fourth 64 Assessment report that the contribution of waste management to reducing global greenhouse gas (GHG) emissions so far had been underestimated due to poor data 65 66 (Bogner et al., 2008). The IPCC named waste prevention, material recovery (i.e., reuse or recycling) and energy recovery (e.g., incineration and industrial co-combustion) as 67

68 important mitigation measures in terms of indirect reduction of GHG emissions (e.g., 69 through improved energy efficiency), energy benefits, and fossil fuel use offsets. More 70 recently, the United Nations Environment Programme (UNEP) heralded the potential 71 contribution of waste management towards meeting the Sustainable Development 72 Goals (SDGs) (Wilson, 2015). Waste management is present in more than half of the 73 17 SDGs, making it a key aspect for sustainable development. To support its case for 74 improving waste management, UNEP claims that 10-15% of global GHG emissions 75 could be avoided through improved solid waste management. Waste prevention could cause this figure rise to 20% (Wilson, 2015). 76

77 Life cycle thinking allows one to assess the long-term impacts of different options in 78 various fields, including waste management. Such studies focus on different 79 assessment criteria depending on their goal and scope. In a prospective life cycle 80 assessment (LCA), the analyst models future changes of environmental flows in all life 81 cycle stages of a product or service arising from a decision (or no decision) and 82 assesses the resulting environmental impacts (Frischknecht et al., 2005; Guinée et al., 83 2011; Hellweg and Milà i Canals, 2014; Pennington et al., 2004; Rebitzer et al., 2004). Complementing the environmental perspective of LCA, prospective life cycle costing 84 85 (LCC) and social or societal life cycle assessment (sLCA) focus on future economic 86 costs and social impacts, respectively (Hunkeler, 2006; Hunkeler et al., 2008). 87 Prospective LCA has become a popular method amongst decision-makers to assess 88 future waste management options. In the UNEP report cited above, LCA was used to 89 estimate the GHG savings. Likewise, the IPCC recommends the use of LCA to quantify 90 the contributions of waste management to GHG emissions reductions. The EU uses 91 LCA as a key decision-support tool in waste management, as its Waste Directive 92 (European Parliament and Council, 2008) allows member-states to depart from the 93 long-established waste hierarchy (prevention, reuse, recycling, energy recovery, 94 landfilling) if clear-cut LCA results support doing so in a given context. Ongoing 95 debates make it clear that LCA will continue to play an important role in the EU's 96 revised Waste Directive, which integrates the concept of Circular Economy (Haupt and 97 Zschokke, 2017).

98 The current practice of LCA in waste management, however, suffers from a number of 99 deficits that need to be tackled if the method is to adequately inform long-term 100 decisions. Laurent and colleagues reviewed 222 LCAs of solid waste management 101 systems. They compared these studies and their results (Laurent et al., 2014a), 102 identified common inconsistencies and malpractices, and provided corresponding 103 guidance (Laurent et al., 2014b). The comparison showed that waste management 104 LCA findings strongly depend on the energy system (see also Boesch et al. (2014)) and 105 on the waste composition. In their review (Laurent et al., 2014b), Laurent and 106 colleagues noted a lack of transparency in modeling energy credits. Energy credits are 107 the benefits that arise from recovering heat and electricity created by waste 108 incineration and replacement of the corresponding amounts of energy converted from 109 primary fuels. Heat and electricity credits used in the reviewed studies reflected 110 either the national electricity and heat supply mixes or a marginal energy supply. In 111 the latter case, heat from waste incineration displaces the specific heat system that is

expected to be reduced. Most of the 222 LCAs did not justify the choice of national 112 113 electricity and heat supply mixes or marginal energy supply, with 25% not even 114 indicating the data types used for energy credit modeling. It appears that LCA 115 practitioners often resort to average or marginal data without justifying their choice. 116 although the results of waste management LCAs are highly sensitive to energy 117 systems. Laurent et al. (2014b) further highlighted the poor description of waste 118 composition in LCAs of solid waste management systems and the lack of transparency 119 with respect to waste composition data sources. Yet different waste stream parameters such as nutrient contents, material quality, and heating values are of 120 121 paramount importance for the proper modeling of energy and material credits.

122 Given the importance of LCA for decisions in future infrastructure investment like 123 waste management, it is urgent to tackle the fundamental challenge of adequately 124 addressing the sensitivity to future energy mixes and waste composition. Münster et 125 al. (2013) demonstrate how the construction of joint scenarios of energy and waste 126 sectors constitutes a viable approach to deal with this challenge. They recommend 127 that such scenarios reflect those dimensions most important to the LCA results. Arushanyan et al. (2017) implemented this approach for the case of all wastes in 128 129 Sweden in the project Towards Sustainable Waste Management (TOSUWAMA). In 130 TOSUWAMA, qualitative scenarios of societal development with researcher and 131 stakeholder inputs served as input to a model of the Swedish economy (Tyskeng and 132 Dreborg, 2008). This Computable General Equilibrium (CGE) model was in turn soft-133 linked with a systems engineering model of Swedish waste management (Ljunggren

Söderman et al., 2016). The output of the systems engineering model was assessed by 134 135 means of LCA. Also, TOSUWAMA evaluates the impact of various policy measures on 136 waste management performance. The study authors name complexity and uncertainty of the models as the main limitations to TOSUWAMA. Pfenninger et al. (2014) argue 137 138 that model complexity is an obstacle to transparency. The economic and engineering 139 models entail many implicit assumptions hardly accessible to decision-makers. Yet, 140 such assumptions lead to the energy credits and waste compositions used in ensuing 141 prospective LCAs.

142 The goal of this paper is to present a methodological approach for developing energy and waste scenarios that enable both a robust and transparent modeling of energy 143 144 credits and waste composition in prospective waste management LCAs. A robust 145 approach is defined as having the primary aim of the explicit use of diverse future 146 energy credits and waste compositions. Transparency is realized through the use of 147 well-documented, existing energy scenarios to derive energy credits as well as the involvement of stakeholders in the process of developing assumptions for future 148 149 waste compositions. We illustrate the approach with a demonstrative case study of municipal solid waste (MSW) management in Switzerland. We close the paper with a 150 151 systematic comparison of our approach and that used by Arushanyan et al. (2017).

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# 1532Methodological approach: Combining existing energy scenarios and154storylines of waste composition

155 **2.1 Rationales** 

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#### 2.1.1 Existing energy scenarios: Transparency, robustness, consistency

Scenarios of energy systems on the global, continental, national, and regional scales 157 are numerous and the practice of energy system scenario construction goes back 158 159 several decades. The International Energy Agency (IEA, 2016) and Greenpeace, with 160 its country scenarios "energy [r]evolution" (Teske and Klingler Heiligtag, 2013), are 161 just some of the multilateral and non-governmental organizations developing such 162 scenarios, while governmental agencies develop scenarios for national energy 163 policies. Today, decision-makers mainly rely on energy system scenarios for climate policy. Scenarios inform decision-makers of the implications of potentially conflicting 164 165 goals on the energy system, including energy supply security and mitigation of nuclear 166 power risks. Energy scenarios are of predictive, explorative or normative types (Börjeson et al., 2006; Münster et al., 2013). Once the scenario type is defined, 167 168 scenario analysts rely on different frameworks, mainly optimization or simulation, to 169 model supply and demand of electricity and heat. Providing a broad review of existing 170 scenarios, their type, or their modeling frameworks, goes beyond the scope of this 171 paper. Instead, we refer the interested reader to existing reviews (Craig et al., 2002; 172 Hughes and Strachan, 2010; Trutnevyte et al., 2016).

In order to fulfill the criterion of transparency sought after by Laurent and colleagues 173 174 (Laurent et al., 2014a; Laurent et al., 2014b), energy scenarios used in prospective 175 LCAs must fulfill the following conditions: disclosure of scenario types, modeling 176 frameworks, and assumptions regarding socio-economic drivers of energy systems 177 (e.g., population growth) as well as availability of detailed modeling results. Full 178 disaggregation of fuels, heat, and electricity supply by energy carrier and energy 179 conversion technology allows justifying the choice of marginal data for energy credit 180 modeling. For instance, in Greenpeace's energy [r]evolution scenarios, countries no longer rely on fossil fuels by the end of the scenario period, so that natural gas no 181 182 longer competes as a marginal heat supplier with waste management. Existing energy 183 scenarios may provide the required transparency thanks to extensive reporting.

184 The range of possible, future energy states – feasibility space – eventually also allows 185 LCA practitioners to test the robustness of waste management options to potentially 186 very different energy credits (Münster et al., 2013). In other words, the use of 187 different energy studies allows one to address the sensitivity of LCA results to future 188 energy systems. For a given geographical unit and time horizon, scenarios of different studies define a range of possible future states, reflecting different modeling types and 189 190 frameworks as well as assumptions, goals, and constraints. Worldviews and personal 191 judgment of scenario analysts strongly influence scenario characteristics (Metzger et 192 al., 2010).

Finally, in addition to transparency and robustness, the use of existing energy scenarios in waste management LCAs increases the internal consistency of the LCA

195 model, i.e., the consistency between future levels of different variables of the LCA 196 model (Scholz and Tietje, 2002). Many assumptions or model results of existing 197 energy system scenarios concern variables that are relevant to waste management 198 LCAs. For instance, the future population growth of the investigated spatial unit is a 199 key assumption in both energy and waste modeling. With regard to the latter, future 200 population is one driver for the total waste amounts generated within a spatial unit. 201 Moreover, energy scenario analysts typically model transportation in great detail and 202 in doing so provide the information required to model waste logistics in LCA. By using the assumptions or model results from energy scenarios in the LCA model, LCA 203 204 practitioners achieve consistency across economic sectors concerned by, or 205 influencing, waste management decisions. Ultimately, ensuring consistency between 206 the energy and waste sectors answers the call by Harrison et al. (2016) to capture 207 cross-sector interactions and thereby appropriately model environmental impacts of 208 individual sectors.

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## 2.1.2 Waste storylines: Combination of qualitative and quantitative elements, involvement of experts and stakeholders, appraisal of robustness

The Story and Simulation (SAS) approach is a method for constructing possible, future scenarios (Alcamo, 2001, 2008). It consists of an iterative process of knowledge integration to produce storylines describing the future system, feed the storylines into models to assess, for example, the performance of the future system, and refine the storylines based on the model results. Knowledge integration for storyline

development relies on a close, structured exchange between stakeholders and experts
of the investigated system as well as scenario analysts.

218 The SAS approach well suits the purpose of developing waste composition scenarios. 219 Waste composition is driven by various developments, such as waste prevention 220 policies (e.g., a ban on polyvinyl chloride bottles), societal megatrends (e.g., soaring 221 consumption of convenience food leading to more plastic waste, changes of consumer 222 awareness or environmental sentiments), technological change (change in nature of 223 packaging) or national traditions (Worrell, 2014). In other words, waste composition reflects complex societal developments (Hoornweg et al., 2013; JICA, 2005). The SAS 224 225 approach enables one to link societal developments to quantitative estimations of 226 waste stream amounts and their contents that then feed into a prospective waste 227 management LCA. Moreover, the SAS approach allows further qualitative and 228 quantitative elements to be integrated into storylines besides waste amounts and 229 composition (Wiek et al., 2006a). In particular, elements of existing energy scenarios such as total population can be integrated into the waste storylines. 230

The involvement of experts and stakeholders in the formulation of storylines is a key aspect of the SAS approach and has several functions (Alcamo, 2008). Storylines represent the complex views of individual experts and stakeholders who are able to identify societal megatrends that significantly affect waste production and composition. In addition, involving stakeholders and opening up scenarios to these individuals can enhance the legitimacy of scenarios and acceptance in the circles the

- involved stakeholders represent (Wiek et al., 2006a) such as authorities, industry,consultancy, and non-governmental organizations.
- Finally, the SAS approach, through its inherent openness to views of different stakeholders and experts, allows for building fundamentally different waste scenarios. Just as in the case of energy scenarios, we are looking for diverse waste amounts and compositions in order to cover a range of possible developments and test the robustness of waste management options against waste composition.

#### 244 **2.2** The approach: Energy Scenarios and Waste Storylines (ESWS)

245 Here we present the approach to link energy scenarios and waste storylines into 246 umbrella scenarios. The approach consists of three stages: (1) a selection of three 247 existing energy system scenarios for the investigated spatial unit and time horizon. (2) the development of three waste storylines according to the SAS procedure and (3) 248 249 the combination of existing energy scenarios and waste storylines into umbrella 250 scenarios (Figure 1). The three scenarios and storylines are meant to cover the 251 feasibility space (IRC, 2007) and include both a business-as-usual scenario as well as a 252 base case storyline (Münster et al., 2013). The umbrella scenarios, with future levels 253 for input variables (e.g., energy credits, waste composition, population, available 254 technologies for recycling and thermal treatments), provide the information required 255 for a prospective LCA. Within the developed umbrella scenarios, sensitivity analyses 256 with regard to, for example, material distributions to the available treatment 257 technologies can then be performed. Table 1 details each step to derive the energy

	Linking energy scenarios and waste storylines for prospective environmental 15 assessment of waste management systems		
258	scenarios (1) and waste storylines (2) with respect to rationale, applied method, and		
259	involved researchers and/or stakeholders.		
260	Insert Figure 1 here		
261	Figure 1 The Energy Scenarios and Waste Storylines (ESWS) approach		
262	yielding umbrella scenarios to be used in prospective life cycle assessment of		
263	waste management (box with dashed border).		
264			

## 265Table 1Details of steps for selecting three energy scenarios and266constructing three waste storylines

267

#### Insert Table 1 here

268 In the third stage, the energy scenarios and waste storylines are combined pairwise. The resulting umbrella scenarios form a feasibility space feeding into the prospective 269 270 waste management LCA. The LCA is performed for each combination of energy scenarios and waste storylines. In each combination, the variables shared by energy 271 scenarios and waste storylines, e.g., population, transport modal split (i.e., shares of 272 273 rail, road, and waterway transport), or energy prices, are set to the levels of the energy scenario. In the case at hand, this combination approach implies no further 274 275 influence of the energy sector on the waste sector. For instance, the influence of 276 energy pricing on waste management infrastructure is disregarded in the case study 277 (see explanation in Section 4). Such an influence could be easily implemented by analyzing the consistency between future levels of energy scenarios and waste 278 279 storylines (Brand et al., 2013). Taking into account the variables defined within each 280 umbrella scenario, sensitivity analyses can be calculated to compare the materials 281 distribution to the waste treatment processes under all umbrella scenarios. For 282 example, the influence of the recycling rate on the environmental performance in 283 different energy systems can be calculated. Ultimately, we look for the waste 284 management options yielding environmental benefits in all umbrella scenarios 285 according to the prospective LCA.

#### 286 **3 Case study results**

#### **3.1 Goal and scope of the prospective waste management LCA**

288 Switzerland's debate on its future energy system took a dramatic turn in 2011 with 289 the Fukushima reactor disaster, resulting in the formulation of the Energy Strategy 290 2050 by the Swiss government<sup>1</sup>: withdrawal from nuclear energy and promotion of 291 energy efficiency and renewable energy technologies. The government also launched national research programs (NRPs) to generate the knowledge required for 292 293 implementation of the Energy Strategy 2050. The "wastEturn" project, within the NRP 294 70 on the energy transition, investigates the potential contribution of Swiss waste 295 management to the Energy Strategy 2050<sup>2,3</sup>. One of the main research questions 296 posed in wastEturn was how to optimize Swiss MSW management to support the 297 energy transition. The case study presented here is embedded in wastEturn and closely related to this research question, as it describes the formulation of umbrella 298 299 scenarios used in a prospective LCA of Swiss MSW management options for the time 300 horizons 2020, 2035, and 2050 (Haupt et al., in prep.).

301 Switzerland has a well-functioning MSW management with one of the highest per 302 capita and per year generation rates of MSW in Europe (EEA, 2013). In 2012, each 303 inhabitant of Switzerland generated some 700 kg MSW/cap/a (Haupt et al., 2016).

<sup>&</sup>lt;sup>1</sup> https://www.uvek.admin.ch/uvek/en/home/energy/energy-strategy-2050.html?\_organization=801&\_pageIndex=0

<sup>&</sup>lt;sup>2</sup> http://www.nfp70.ch/en

<sup>&</sup>lt;sup>3</sup> http://www.nfp70.ch/en/projects/industrial-processes/waste-management-forenergy-turnaround

About 52% of that mass, composed mainly of paper and cardboard, glass, 304 305 polyethylene terephthalate (PET) bottles and metals, was separated at the source and 306 further processed for material recovery (Haupt et al., 2016). The rest was thermally 307 treated in 29 MSW incinerators with energy recovery in the form of electricity and 308 heat. Ferrous and non-ferrous metals were recovered from bottom ash and partly also 309 from filter ash resulting from incineration. MSW is relevant to the Swiss energy 310 transition for two main reasons: First, the 2012 average net energy efficiency (NEE) of 311 Swiss MSW incinerators, i.e., the ratio of energy contained in waste fed to incinerators to energy produced by incinerators and used as electricity or heat elsewhere, was 312 313 57% (Rytec, 2016), and therefore lower than NEE averages found in other European 314 countries with well-developed MSW incinerator infrastructure (Fruergaard and 315 Astrup, 2011). The reader can find a detailed an explanation of NEE in the Appendix. A 316 second reason is related to the notion of grev energy. Some of the incinerated waste 317 could be separated at the source for material recycling and serve as substitute for primary raw materials. Depending on the waste stream, replacing primary through 318 319 secondary raw materials can achieve substantial energy savings (Haupt et al., 2018).

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#### 3.2 Maximally diverse energy scenarios

Eight scenarios recently reviewed by the Paul Scherrer Institute (PSI) (Densing et al., 2016) fulfilled the criteria required for inclusion in the energy scenario selection by providing detailed results for the entire energy system in 2020, 2035, 2050, and were therefore preselected (Step 1.1 in Section 2.2). Figure 2 shows the final energy consumption mixes of the three maximally diverse scenarios (Step 1.2): Greenpeace's

energy revolution (e[r]) (Teske and Klingler Heiligtag, 2013), the Business-as-usual 326 327 (BAU C) and New Energy Policy (NEP C) of the Swiss Federal Office of Energy (SFOE) (Prognos, 2012). In BAU C and NEP C, C stands for centralized natural gas turbine 328 combined cycle (GTCC) power plants. The three scenarios present rather similar end 329 330 energy consumptions in 2020, both in terms of total amounts and mix. The year 2035 331 presents a different picture with a drop of 20% in final energy consumption compared 332 to 2020 in e[r] as demand for fossil fuels drops. Still in e[r], renewable electricity is 333 deployed to cover the phase-out of nuclear power plants. In NEP C, the final energy consumption decreases to similar levels as e[r] and GTCCs power plants compensate 334 335 for the loss of nuclear power. BAU C sees its total final energy consumption decrease 336 only slightly. Its mix remains similar except for the phase-out of nuclear power. In 337 2050, the final energy consumption of e[r] is only 65% of what it was in 2020. By then, fossil fuels will have almost disappeared from the mix. which is not the case for NEP C. 338 339 although similar levels of total consumption are again reached. BAU C continues on the same trend observed between 2020 and 2035. 340

One should note that all preselected energy scenarios rely on the same population and gross domestic products (GDP) forecasts. The population forecast is the average scenario (A-00-2010) by the Swiss Federal Statistical Office (BFS, 2010). The GDP scenario is the base scenario (A00) produced in a study commissioned by the Swiss Federal Statistical Office (Ecoplan, 2011). Such identical assumptions pose a serious limitation to the diversity of waste storylines that is desired, as population influences total waste amounts. Also, Berntsen and Trutnevyte (2017) demonstrated that the

- 348 SFOE's scenarios did not cover the entire feasibility space, limiting the diversity in 349 terms of energy credits applied in a prospective LCA.
- 350

#### Insert Figure 2 here

Figure 2 Final energy consumption of the maximally diverse Swiss energy scenarios in 2020, 2035, and 2050 (E: electricity, e[r] = energy revolution by

353 Greenpeace, BAU C = Business as usual by SFOE, NEP C = New energy policy by

- 354 SFOE) (Source: Teske and Klingler Heiligtag (2013) and Prognos (2012)).
- 355 **3.3 Waste storylines**

The Scenario Team is composed of five researchers from wastEturn from the fields of environmental engineering and science with experience in the fields of scenario analysis and LCA (see Step 2.1 in Section 2.2). The Scenario Panel is made up of members of the wastEturn Advisory Board. The Advisory Board is composed of representatives of national and local environmental protection agencies, waste management organizations, and the private sector, e.g., the cement industry.

## 362 Once established, the Scenario Team met on several occasions to define and refine the 363 required input variables of the prospective LCA (Step 2.2):

MSW composition and amounts per capita
total Swiss population (figures provided by selected energy scenarios)
future capacity of MSW incinerators
energy recovery efficiencies in MSW incinerators (heat and electricity)
material recovery efficiencies in MSW incinerators (bottom ash and filter ash)

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 capacity of the domestic cement industry to utilize plastics as alternative fuels and raw materials

371 Different options for processing separately collected waste (e.g., plastics and biogenic 372 waste) will be investigated in the ensuing LCA itself. The future levels of the input 373 variables identified in Step 2.2 were defined jointly with members of the Scenario 374 Panel according to their expertise and by reviewing relevant literature (Step 2.3). The 375 Scenario Team quantified the future levels of input variables in the three time 376 horizons in Step 2.4 by relying on an extensive analysis of official MSW statistics and 377 other information. Below, we present the 2020, 2035, and 2050levels for waste composition and the 2035 levels for all other input variables for the sake of 378 379 conciseness. All results are available in the Appendix.

#### 380

#### MSW amounts and composition

381 Past trends of waste streams most important in terms of mass and possible policies serve to quantify the future levels corresponding to low, high and base case MSW 382 383 amounts (Figure 3). In the storyline with low MSW amounts, the reduction of biogenic 384 waste achieved by 2035 corresponds to reductions both in kitchen waste and garden 385 waste. Kitchen waste was assumed to decrease by 60% based on the reduction targets 386 set by in the EU action plan for Circular Economy for 2030 (-50%) (EC, 2015) and the 387 high amount of avoidable food waste found in Switzerland (Beretta et al., 2013). The continuation of current government action in the form of fostering stakeholder 388 389 dialogue and supporting research (Projektgruppe Food Waste des Bundes, 2015) and the up-scaling of grass-root initiatives make this reduction possible. A reduction of 390

20% is assumed in garden waste, as the densification of human habitat leads to a decrease of private and public green areas (Haaland and van den Bosch, 2015; Lin et al., 2015). Trends of paper and cardboard consumption observed between 2003 and 2015 endure until 2035. The cardboard consumption statistics do not include imported cardboard through online shopping, which was assumed to be negligible in this scenario. The quantification leads to a total amount of 481 kg MSW/a/cap.

397 In the storyline with high amounts, the trend of biogenic waste observed between 398 2000 and 2013 is applied to household food waste, while garden waste is kept at the 399 2012 level. Paper waste amounts remain constant as well, while cardboard waste amounts are assumed to drastically increase due to an increase in imported 400 401 cardboard, possibly related to an increase of online shopping. To derive corresponding future amounts, we extrapolate the trend of cardboard waste amounts 402 403 observed between 2003 and 2015, which include imported cardboard through online shopping. The quantification leads to a total amount of 869 kg MSW/a/cap. 404

The MSW amount in the base case is 716 kg MSW/cap/a as in 2012 (Haupt et al., 2016).

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#### Insert Figure 3 here

408 Figure 3 Waste amounts and composition of the three waste storylines in
409 2020, 2035, and 2050.

410 Future capacity of MSW incinerators

411	The Scenario Team grouped the current 29 MSW incinerators into five clusters
412	reflecting different energy production characteristics and designed future levels
413	depending on MSW amounts. Each of these five clusters has a different treatment
414	capacity. Details of each of the clusters are described below.
415	• Five MSW incinerators are optimized to supply mainly steam to industrial
416	processes all year around. Heat for district heating networks and electricity are
417	regarded as "by-products".
418	• Four MSW incinerators provide the base load of district heating networks for
419	residential areas and office spaces. The highest efficiencies of these plants are
420	reached in winter. Seasonal variation of heat recovery efficiency can be large if
421	heat is mostly used for heating. Electricity production remains low in all
422	seasons.
423	• Eight MSW incinerators are optimized for heat recovery and power generation
424	(CHP plants) with low energy recovery efficiencies. These MSW incinerators
425	focus on heat in winter and electricity in summer resulting in seasonal
426	variations for heat and electricity (opposed).
427	• Three MSW incinerators are optimized for heat recovery and power generation
428	(CHP plants) with high energy recovery efficiencies. These MSW incinerators
429	focus on heat in winter and electricity in summer resulting in seasonal
430	variations for heat and electricity (opposed).

Nine MSW incinerators are optimized for the production of electricity from the
 recovered energy. From the leftover energy, heat or steam is produced and
 delivered to the neighborhood.

434 In a highly centralized storyline with low waste amounts, only 10 plants, having a total capacity of 2 million tons of MSW, are in operation. Decommissioning incinerators 435 with low energy recovery efficiency achieves the necessary decrease in treatment 436 capacity. A second storyline includes more moderate centralization and operates 437 under similar waste amounts as today. This storyline reflects foreseeable or planned 438 infrastructure change. One incinerator is planned to close, while two others are 439 examining the possibility of a common site from 2030. In the case with higher waste 440 amounts, 29 plants are operated and located at the same sites as in 2012. 441

The third storyline includes foreseeable or planned infrastructure change to 27
incinerators. One incinerator will close, while two others are examining the possibility
of a common site as from 2030.

#### 445 *Energy recovery efficiencies of MSW incinerators*

For a storyline with low energy recovery efficiencies, quantification of small increases
in energy recovery efficiency occurs through new waste legislation. The Ordinance on
Waste Prevention and Treatment (Schweizerischer Bundesrat, 2016) prescribes a
minimum NEE of 55%, however there is not yet a binding implementation deadline. In
this storyline, all MSW incinerators reach a NEE of 55% by 2035. Some MSW

- 451 incinerators already reach or surpass 55% in 2012, so that the overall NEE in this452 storyline is 57%.
- In the storyline with optimization of energy recovery, the new NEE is the result of the centralization of MSW incinerators and a focus on district heating. Also, the electricity and heat recovery efficiencies of district heating plants increase according to the highest improvements observed in the past years in Switzerland and abroad. Such developments lead to an overall NEE of 83%. In the base case, the NEE is 62%, which reflects average improvements observed in the past years in Switzerland.

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#### 460 *Material recovery efficiencies at MSW incineration plants*

461 In the base case of material recovery efficiencies, small increases of material recovery 462 efficiencies correspond to the continuation of current trends of increasing material 463 recovery. By 2035, all MSW incinerators will be connected to a bottom ash treatment 464 system or recover the valuables from bottom ash at the incinerator site. Ferrous metals and a non-ferrous metal concentrate will be recovered. In a storyline with high 465 material recovery efficiencies, the implementation of current technological 466 developments (e.g., Supersort (DHZ, 2016), ZAV Recycling AG (Morf et al., 2013)) in 467 bottom ash treatment at several MSW incinerators enables the optimization of 468 material recovery at the national scale. Beside ferrous metals, aluminium, copper, and 469 470 other heavy non-ferrous metals, glass is recovered as well from most bottom ashes.

471 As for the filter ash, a new waste regulation will make the recovery of metals from fly 472 ash mandatory (Schweizerischer Bundesrat, 2016). Therefore, all fly ash from the 473 MSW incinerators (ZAR, 2014, 2016) will be washed with acids to retrieve a metal 474 containing hydroxide sludge. The metal recovery will take place either in a centralized 475 recycling plant in Switzerland or in a Waelz process with subsequent processing of the 476 zinc concentrate in a zinc smelting plant elsewhere in Europe.

#### 477 *Alternative fuels and raw materials (AFR) capacity of Swiss cement industry*

The energy scenarios provided part of the information necessary to define the future levels of AFR capacity in the Swiss cement industry. As stated in Section 3.2, all selected energy scenarios rely on the same GDP forecast, the base scenario (A00)

produced in a study commissioned by the Swiss Federal Statistical Office (Ecoplan,
2011). In this scenario, the mineral sector, including the cement industry, is
forecasted to shrink. A cement industry representative on the Scenario Panel believes
such a decline would lead to a -20% decrease of AFR capacity in comparison to the
2012 level.

486 With regard to the recycling processes, no future levels were defined in the umbrella scenarios, as the distribution of recyclables to recycling or other dedicated waste 487 treatments is not directly linked to the energy system and can be assessed in separate 488 sensitivity analyses. Compared to thermal processes, the treatment capacity in the 489 490 recycling sectors can vary faster due to a shorter life time of the equipment and is not 491 defined on a national level, as recyclables are treated internationally. We therefore assume that the necessary treatment capacity for 2035 can be constructed or found 492 abroad, if such a capacity is found to be environmentally beneficial in the prospective 493 LCA. 494

Table 2 summarizes the input variables of the prospective LCA and their 2035 levels.
Box 1 provides the storyline "low MSW amount" as an example. The two other
storylines, "high MSW amounts" and "base case" can be found in the Appendix.

#### 498Table 2Future levels of waste storylines4

499

Insert Table 2 here

<sup>&</sup>lt;sup>4</sup> To be used in prospective LCA of Swiss MSW management

29

## Box 1 Storyline "low MSW amounts", future levels of input variables are highlighted in bold.

Municipal solid waste (MSW) amounts decrease from 716 kg per capita per year in 2012 to **481** kg per capita per year in 2035. Efforts by the Confederation in the form of fostering stakeholder dialogue and promoting research to reduce food waste and various grass-root initiatives pay off with a 60% reduction in **food waste**, an amount corresponding to avoidable food waste. Additionally, there is a **strong reduction in paper and cardboard** consumption as digitalization reduces paper use and shipping packaging use is avoided because of the trend to buy local.

The reduced MSW amounts lead to a reorganisation of MSW incineration infrastructure. From the existing 29 MSW incinerators in 2012, only **10** plants continue to operate with a treatment capacity of some 2.1 million tons in 2035. These 10 plants have high NEE mainly thanks to district heating and thus allow for a strong increase in energy recovery efficiency. The reorganisation of MSW incineration also enables a strong increase in material recovery efficiency. The current technological developments (SuperSort, ZAV Recycling AG) lead to a **substantial increase in material recovery** from bottom ash on a national scale. Beside ferrous metals, aluminium, copper and other heavy nonferrous metals, glass as well is recovered from most bottom ashes. Ferrous metals are sent to a Swiss steel company that recovers steel scrap by relying on an electric-arc furnace or foreign plants. Non-ferrous metals are sent to a metals recycling plant abroad. Due to quality issues, glass recovered from bottom ash is used to produce the insulation material in building foundations. A centralized recycling plant in Switzerland or Waelz kilns with subsequent processing of the zinc concentrate in a zinc smelting plant elsewhere in Europe recover zinc metal from sludge produced by acid washing of fly ash in the MSW incinerators.

MSW incinerators compete with cement plants for specific MSW fractions, for instance for residues from plastics recycling. However, clinker production will decrease by 2035 leading to a **drop in capacity for processing alternative fuels and raw materials by 20%**. The drop in clinker production reflects decreasing population growth and structural change in the Swiss economy, in which energy intensive economic sectors are replaced by sectors with lower energy demand.

500

501

#### 502 Validation of waste storylines

503 The Scenario Team presented the quantified waste storylines at a meeting of the 504 wastEturn Advisory Board (validation Step 2.5 in Section 2.2). The Scenario Panel 505 intensively discussed the plausibility of centralizing MSW incinerators. Swiss waste 506 management is organized in a decentralized fashion and it is difficult to close down 507 MSW incinerators supplying energy to local users. Also, in the eyes of some members 508 of the Scenario Panel, the demand for district heating from MSW incinerator should 509 decrease in the future in contrast to some of the energy scenarios. They argue that heat demand for office space and residential heating should decrease due to better 510 511 insulation of buildings and increasingly be met by heat pumps, solar thermal, etc. 512 Members of the Scenario Panel advised to carefully scrutinize these issues in the ensuing LCA. 513

#### 514

#### 3.4 Combination of energy scenarios and waste storylines

515 The three selected energy scenarios are combined with the three storylines developed for waste composition and related waste input variables. The resulting umbrella 516 517 scenarios provide, in a transparent way, future values of variables required to conduct 518 the prospective LCA, such as population, the split between different modes of transportation, or the NEE of MSW incinerators. Transport activities in waste 519 520 management are modeled consistently with coupled energy scenarios. All combinations represent a feasibility space allowing the appraisal of robustness of 521 522 waste management options against future energy systems and waste compositions.

#### 523 **3.5 Integration of umbrella scenarios in LCA**

The umbrella scenarios will be operationalized within a consequential LCA framework based on Haupt et al. (2018). The modular LCA structure facilitates adapting waste treatment technologies, and their related life cycle inventories, and integrating new treatment technologies. Furthermore, the knowledge on the energy scenarios allow for defining the marginal energy technologies and analyzing the interactions between the incineration sector and the background energy sector.

#### 530 **4 Discussion**

531 Prospective LCA requires addressing the sensitivity of results to future energy credits 532 and waste composition in order to identify robust waste management options in longterm decision-making. Constructing joint scenarios of energy and waste scenarios is a 533 promising path forward. At the same time, such an approach should be 534 535 understandable and accessible to those using the LCA results so as to ensure full 536 transparency. In warranting transparency, decision-makers are given the possibility to bring in their knowledge and expertise as well as to challenge assumptions and 537 538 other characteristics of scenarios. We believe the approach presented in this paper 539 (ESWS) is overall better than the one applied in the TOSUWAMA project presented in the Introduction (Arushanyan et al., 2017), because it addresses upfront the 540 541 important sensitivities and maximizes transparency. The discussion starts with a review of differences between the ESWS approach and the approach of the 542 TOSUWAMA project, which relied on integrated, large economic and engineering 543

544 models (Ljunggren Söderman et al., 2016). The comparison enables for a discussion of 545 the advantages and disadvantages of both approaches. We close by providing the 546 limitations of the presented approach and indicating avenues for further research.

547 ESWS considers the energy scenarios and waste storylines with the largest differences 548 for the purpose of robust decision-making. The energy scenarios are selected from a 549 pool of scenario studies representing different worldviews (Hamarat et al., 2013). The 550 waste storylines have diverging MSW amounts and compositions as a starting point. 551 TOSUWAMA, societal developments such as increased globalization or In regionalization are the qualitative input to models yielding, among others, future 552 energy systems and waste compositions. Different societal developments might lead 553 554 to similar energy systems or waste compositions. In other words, ESWS tackles sensitivity of LCA results upfront in contrast to TOSUWAMA. 555

556 TOSUWAMA has the advantage of always ensuring consistency of joint energy and 557 waste scenarios as both sectors are integrated in the same models (Harrison et al., 558 2016). In contrast, ESWS would require a consistency analysis (Brand et al., 2013) on 559 the existing energy scenarios and waste storylines. Such a consistency analysis was 560 not conducted in the present case application for two reasons. Firstly, in the case 561 application of ESWS (MSW in Switzerland) and in contrast to TOSUWAMA (waste in 562 Sweden), the energy system seems to have no or little influence on waste flows 563 through oil prices, the carbon permit price, and the energy system performance. Price 564 influences would in practice mean that one cannot develop waste storvlines 565 independently from existing energy scenarios and require a consistency analysis. Yet,

the composition of packaging, one of the components of MSW, seems to depend 566 567 mainly on national traditions in packaging, policies, technology, and economic 568 developments (Worrell, 2014). Secondly, one could ask whether energy recovery 569 efficiencies of MSW incinerators depend on energy prices. In Switzerland, in the 570 context of a CO<sub>2</sub> emissions market, Liechti (2012) argues that such an influence does 571 not exist, because MSW incinerators, having a monopoly of waste incineration in a 572 catchment area, could simply pass any additional costs arising from CO<sub>2</sub> emissions 573 onto customers. However, one could imagine MSW incinerators upgrading for energy efficiency to secure a comparative advantage against more CO<sub>2</sub> intensive heat sources. 574 575 An end to the so-called disposal monopoly for municipal solid waste in Switzerland – a 576 situation prevailing in the EU (European Parliament and Council, 2000) - could 577 trigger new dynamics, including but not limited to an increase in energy efficiency 578 stimulated by CO2 taxation. Indeed, another consequence could be the drastic 579 reduction of the number of MSW incinerators in favor of those offering the most attractive prices for waste treatment. 580

Both societal developments (e.g., the dramatic increase in online shopping reflecting increased globalization) and policy (e.g. the government action on food waste), explain the differences in waste composition in ESWS. TOSUWAMA investigates the effect of a single policy measure on waste management and its environmental impacts at the time horizon of interest. ESWS allows for narrating a dynamic interplay between waste flows and policy measures, better reflecting the sociotechnical nature

587 of waste management and the co-evolution of society and technology (Meylan et al.,
588 2013; Raven, 2007; Spoerri et al., 2010).

589 ESWS and TOSUWAMA are similar in their lack of scenarios of material substitution. 590 TOSUWAMA used the same avoided production in all scenarios. In ESWS, the waste 591 storylines did not include future levels of material substitution. The substitution 592 benefits, for instance the environmental benefits of substituting mineral fertilizers 593 through products of biogenic waste treatment, however, should be included in the prospective LCA because of their relevance for the LCA results (Bjorklund and 594 595 Finnveden, 2005; Blengini et al., 2012; Knoeri et al., 2013; Vadenbo et al., 2016). The 596 question here is whether energy and material credits should be defined at the same 597 stage of a scenario analysis. The energy system, including the direct energy recovery 598 from waste, is characterized by long-term infrastructure in a very much national 599 context of energy supply security (Turton and Barreto, 2006). In contrast, secondary 600 resources from MSW and competing primary resources are found on international 601 markets that, if not global, are at least continental in scale (Meylan et al., 2013; 602 Nakatani et al., 2010). Also, in contrast to heat and electricity, institutional and 603 consumer-related factors play an important role in material substitution (Vadenbo et 604 al., 2016). As a consequence, within the same energy scenario, different material 605 substitution sub-scenarios (Münster et al., 2013) are conceivable.

Finally, waste storylines in ESWS heavily depend on input from experts and
 stakeholders, an important difference to TOSUWAMA, which relied on such input only
 for constructing the scenarios of societal developments. The stakeholder process

leads to mutual learning (Wiek et al., 2006b) as researchers learn more from the case
and stakeholders and experts have the possibility to reflect on the(ir) case(s) in new
ways. For instance, stakeholders have the opportunity to think in terms of scenarios
instead of forecasts (Kahane, 1992; Meristö, 1989) in such complex instances as longterm developments of waste management. Participation in ESWS increases the uptake
chances of recommendations of waste management LCAs by decision-makers (Joos et
al., 1999; Krütli et al., 2010).

616 Participation allows for moving the discussion to the limitations of ESWS, besides those inherent to the use of existing energy scenarios (Section 3.2). The reverse side 617 618 of the benefits of participation is the lack of reproducibility of waste storylines (Kok et 619 al., 2006). Each stakeholder process is unique in its participants, dynamics, and 620 context of events. Reproducing the same waste storylines is highly unlikely, which is 621 why great care must be given to the selection of Scenario Panel and Scenario Team 622 members and to the management of the ensuing process to reach a high level of 623 process credibility and of results validity. Another limitation consists in the arbitrary 624 limitation to three energy scenarios and three waste storylines. While the idea is to capture a base case and two extremes, an energy scenario presenting particular 625 626 characteristics might be overseen, or the Scenario Panel might be interested in 627 developing a fourth storyline reflecting a newly emerging societal trend. An 628 implementation of the ESWS approach as online tool could help reduce the time 629 required to construct these additional scenarios.

630

#### 631 **5 Conclusions**

632 The current practice of waste management LCA suffers from a lack of transparency, 633 ultimately threatening implementation of recommendations by decision-makers. We 634 presented a methodological approach tackling this challenge. It allows constructing 635 energy and waste scenarios for prospective LCAs of waste management and was applied to the case of Swiss MSW management. The approach aims at supporting long-636 term decisions in the context of the strong sensitivity of waste management LCAs to 637 638 energy credits and waste composition. The approach relies on existing energy scenarios and a participatory process for constructing waste storylines in order to 639 ensure transparency. Likewise, decision-makers are as well part of the process and 640 641 thus implementation is secured.

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850	



## Table 1Details of steps for selecting three energy scenarios and constructing

## three waste storylines

Steps	Rationale	Method	Involved
			researcher or stakeholder
1.1 Preselect existing energy scenarios	Identify scenarios with sufficient and transparent reporting	Review based on conditions provided in Section 2.1.1	Scenario analyst
1.2 Selection of existing energy scenarios	Select scenarios showing large differences	Maximally diverse scenarios (Trutnevyte et al., 2012) based on split of final energy amounts produced with various energy carriers	Scenario analyst
2.1 Scenario Team and Scenario Panel	Establish a Scenario Team of scenario analysts and LCA researchers and a Scenario Panel including representatives of society knowledgeable on waste management (can be extended depending on ensuing steps, e.g., for storyline validation, 2.5)	Storyline and Simulation (SAS) approach (Alcamo, 2008)	Scenario analyst
2.2 Goals and outline of storylines	Define which input variables must be included into the storyline development besides waste amounts and composition (i.e., functional unit of the prospective LCA)	SAS approach (Alcamo, 2008) (step conducted in parallel to the conceptual development of the LCA model to facilitate identification of input variables)	Scenario Team
2.3 Zero order draft of storylines	<ul> <li>The Scenario Panel revises goals and outline of scenarios</li> <li>Team and Panel define future levels of the input variables</li> <li>Team and Panel discuss how future levels of input variables could influence one another to inform the elaboration of waste storylines.</li> </ul>	SAS approach (Alcamo, 2008) (bearing in mind business-as-usual, maxima, and minima of input variables to appraise robustness)	Scenario Team and Scenario Panel in joint meeting and/or interviews
2.4 Quantification of input variables	Quantification of future levels based on official statistics, legislation, scientific literature, or business, industry, market reports, for example	SAS approach (Alcamo, 2008) (in SAS terminology, input variables are called driving forces)	Scenario Team
2.5 Validation of quantified storylines	Discuss possible inconsistencies in storylines prior to running LCA	Additional step compared to SAS approach in order to check validity of storylines prior to performing the prospective LCA	Scenario Tam and Scenario Panel in joint meeting

Input variables	Unit	Explanation	2035 levels
MSW amount and composition	kg/cap/a	Amount of MSW generated by households and other entities producing similar types of waste. Composition refers to the materials (e.g., glass, metal, plastic) used in packaging.	<ul> <li>481 (low MSW amounts)</li> <li>716 (base case)</li> <li>869 (high MSW amounts)</li> <li>For composition, see</li> <li>Error! Reference</li> <li>source not found.</li> </ul>
Energy recovery efficiency at MSW incinerators	%	Refers to the net energetic yield (electricity and heat) of MSW incinerators (Morf, 2011).	- 83 (low MSW amounts) - 62 (base case) - 57 (high MSW amounts)
Centralization of MSW incinerators	Number of MSW incinerators in Switzerland	Today, there are 29 MSW incinerators treating Swiss MSW. The future might see a lower amount of MSW incinerators due to lower total MSW amounts.	- 10 (low MSW amounts) - 27 (base case) - 29 (high MSW amounts)
Material recovery efficiency at MSW incinerators	Technology used	Refers to the recovery of metals and inert materials in incineration residues.	<ul> <li>Nationwide adoption of new technologies (e.g., Supersort, ZAV Recycling AG) (low MSW amounts)</li> <li>Business-as-usual technologies (base case, high MSW amounts)</li> </ul>
AFR capacity of Swiss cement industry	% change in absolute capacity	Refers to the absolute capacity of Swiss cement plants to use alternative fuels and raw materials (AFR) in 2035, incl. MSW.	- 20 (all storylines)

## Table 2Future levels of waste storylines1

<sup>&</sup>lt;sup>1</sup> To be used in prospective LCA of Swiss MSW management







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#### Appendix

## **1** Explanation of net energy efficiency

Energy recovery efficiency is measured by the net energy efficiency (NEE), which is the ratio of energy entering a MSW incinerator over energy leaving the incinerator in a useful form and is calculated as follows (Morf, 2011):

$$NEE = \frac{\left(E_{\exp} - (E_f + E_i)\right)}{0.97 \times (E_w + E_f)}$$
 Eq. 1

$$E_{\exp} = 2.6 \times E_{\exp e} + 1.1 \times (E_{\exp st} + E_{\exp h})$$
 Eq. 2

 $E_{\exp}$  is the net exported energy.  $E_{\exp e}$  is the exported electrical energy.  $E_{\exp st}$  is heat exported as process steam.  $E_{\exp h}$  is heat exported for district heating.  $E_f$  and  $E_i$  correspond to additional fuels for steam production and other purposes, respectively.  $E_w$  is the energy contained in waste, measured as lower heating value. A factor of 0.97 is used to take into account slag and radiation losses in the boiler.

## 2 Future levels of MSW amounts and composition

Figure A 1 shows the waste composition of MSW in Switzerland for the three time horizons of the case study (2020, 2035, and 2050). The following subsections describe the development of the scenarios "low MSW amounts" and "high MSW amounts" for the waste fractions for which future scenarios were modelled. As "base case" scenario, the waste composition of 2012 was assumed (Haupt et al., 2017; Steiger, 2014). For all fractions not described below, it was assumed that the amounts stay constant until 2050. Furthermore, the amount of direct deliveries to the MSW incinerator (i.e., commercial waste which is not collected

by the municipality) was kept at 150 kilograms per person and year until 2050.In 2012, the per capita ratio of waste over real gross domestic product was 10.4 kg MSW/kCHF2010. By 2035, the scenario "low MSW amounts" corresponds to a strong decoupling with 6.2 kg MSW/kCHF2010, while the base case represents a slight decoupling with 9.1 kg MSW/kCHF2010. The scenario "high MSW amounts" implies a slight increase in waste intensity per gross domestic product with 11.1 kg MSW/kCHF2010.

The statistical analyses described in the following paragraphs are based on the Swiss waste statistics on separate collection and the residual, mixed MSW composition (surveyed by the Swiss Federal Office of the Environment (Steiger, 2014)). While the separate collected fractions are reported for all years, the MSW composition is surveyed only every ten years and was interpolated linearly. The numbers for 2012, i.e., the base case, are taken from Haupt et al. (2017).



Figure A 1 Waste composition in the waste storylines "low MSW amounts", "base case", and "high MSW amounts" for the three time horizons 2020, 2035, and 2050.

#### 2.1 Paper and Cardboard

The annual Swiss paper and cardboard consumption from 2003 to 2015 is reported in the annual report of the association of the cellulose, paper, and cardboard industries (ZPK, 2003-2014). Previous studies show that the waste statistics are not sufficient to identify the total cardboard consumption (Haupt et al., 2017). The information about paper and cardboard consumption is therefore compared to the waste statistics regarding paper and cardboard to identify the non-reported fractions from, for example, online shopping of private consumers and the related shipping activities. Figure A 2 shows the consumption as provided by national statistics as well as the waste amounts reported and the respective trend lines.



Figure A 2 Paper and cardboard consumption based on waste and consumption statistics (source of data is indicated in brackets) and respective trend lines.

**Low MSW amounts:** A continuous reduction of the paper and cardboard usage according to the Swiss consumption statistics was assumed.

**High MSW amounts:** It was assumed that the difference between consumption and waste statistics arise only due to online shopping and the related shipping activities (cardboard boxes are not included in consumption statistics). The difference between these statistics showed that since 2009, the consumed amounts were underestimated. A trend line from 2009 to 2015 was used to calculate the cardboard consumption in 2035.

#### 2.2 Biogenic waste

Biogenic waste from households includes kitchen as well as garden waste. In Switzerland, 66% of the biogenic waste from households is assumed to be kitchen waste (assumption based on total amount of biogenic waste separately collected (Dettli, 2014) and of kitchen waste separately collected (K. Schleiss, October 2015, personal communication; Frischknecht et al., 2014; Kohler, 2015)). Kitchen waste from households is assumed to be 86% avoidable and 14% unavoidable food waste based on Beretta et al. (2013). Within the EU, a food waste reduction target of 50% has been set for 2030 (EC, 2015).

**Low MSW amounts:** Kitchen waste was assumed to decrease by 60% based on the reduction targets of the EU action plan for Circular Economy (-50%) (EC, 2015) and the high amount of avoidable food waste found in Switzerland (Beretta et al., 2013). Garden waste is assumed to decrease by 20% in 2035 due to a reduction in (urban) farming related to a densification within populated areas. **High MSW amounts:** Increase of kitchen waste as observed between 2000 to 2012 (linear trend assumed; 2013 to 2015 were excluded due to the large increase of biogenic waste which could not be explained and might be related to altered data collection methods). Garden waste is assumed to stay at 2012 levels.

#### 2.3 Aluminium

The consumption of aluminium has increased by 370% in the last 15 years. Possible drivers for this increase are the growing consumption in the public space (e.g. take-away) and the rise of energy drinks in the last years.

**Low MSW amounts:** It is assumed that the consumption continuous to grow and levels at 2 kilogram per person and year.

**High MSW amounts:** An increasing use of aluminium as light packaging material results in a growth corresponding to a linear trend based on the data from 2000 to 2015. This leads to a 250% increase of the aluminium consumption by 2035.

#### 2.4 Tinplate

The consumption of tinplate has been decreasing since 1992, which can be explained by reduced stock keeping in households and an increasing use of aluminium in the packaging industry. An exponential decay fits the data ( $R^2 = 0.96$ ).

**Low MSW amounts:** The trend of the last 23 years is expected to continue resulting in a further decrease of the tinplate consumption.

**High MSW amounts:** The decay is assumed to slow down and the consumption therefore is projected to stay at 2 kilogram of tinplate per person and year.

#### 2.5 PET bottles and mixed plastic

The amount of mixed plastic in mixed waste fractions has decreased over the last years but numbers for separate collection systems are not available. Large consumer trends (e.g., shift towards glass/cotton containers, zero-waste shopping) as well as industry initiatives (e.g., reduction of plastic packaging) could not be modelled. Therefore, it was assumed that the amount of mixed plastic (incl. plastic bottles other than PET) would stay constant. The PET consumption reached a plateau in 2009 and has ever since stayed between 5.6 and 5.9 kilogram per person and year. However, current market developments could lead to both an increase or a decrease of the PET consumption.

**Low MSW amounts:** A decrease in consumption based on current "zero waste" movements is assumed and the PET consumption therefore decreases to 4 kilogram per person and year (-30% by 2035).

**High MSW amounts:** A current trend to substitute other plastics with PET (identified in discussion with experts from the respective industries) is assumed to increase the PET consumption to 7 kilograms per person and year in 2035 (+20%).

#### 2.6 Glass

After a rise in glass consumption between 1992 and 1998, the amounts oscillated between 48 and 52 kilograms per person and year between 1998 and 2015. Since 2010, a decreasing tendency can be seen. However, no long-term trend can be observed based on the data.

**Low MSW amounts:** The trend to lighter packaging is expected to lead to lower glass consumption in the future (decrease is based on the trend line between 2010 and 2015).

**High MSW amounts:** The trend to reusable packaging material is assumed to lead to an increased consumption of glass until the amounts stabilize at 60 kilograms per person and year in 2035.

## **3** Storylines

#### "High MSW amounts"

MSW amounts increase from 716 kg per capita per year in 2012 to **869** kg per capita per year in 2035. Current trends in **cardboard** and **paper** consumption endure until 2035. The cardboard fraction soars due to global markets with increased shipping activities. The lack of measures and initiatives leads to an increase in **biogenic waste**. The amount of paper is assumed to stay on the level of 2012.

The MSW incineration infrastructure of 2012 is maintained to cope with these large quantities. Twenty-nine MSW incinerators have a treatment capacity of some four million tons in 2035. In terms of energy recovery efficiency, all MSW incinerators fulfil the minimal requirement of 55% of net energy recovery efficiency laid out by the Ordinance on waste prevention and treatment, Article 32. As some incinerators are above that threshold, the average energy recovery efficiency is **57%**. The retrofit of existing combined heat and power plants yields the energy efficiency improvement. Current trends to increased material recovery continue until 2035. By 2035, all MSW incinerators are connected to a bottom ash treatment system or recover the valuables from bottom ash at the incinerator site. Ferrous metals and a non-ferrous metal concentrate are recovered. Ferrous metals are sent to a Swiss steel company that recovers steel scrap by relying on an electric-arc furnace or foreign plants. Non-ferrous metals are sent to a metals recycling plant abroad. A centralized recycling plant in Switzerland or Waelz kilns with subsequent processing of the zinc concentrate in a zinc smelting plant elsewhere in Europe recover zinc metal from sludge produced by acid washing of fly ash in the MSW incinerators.

MSW incinerators compete with cement plants for specific MSW fractions, for instance for residues from plastics recycling. However, clinker production will decrease by 2035 leading to a **drop in capacity for processing alternative fuels and raw materials by 20%**. The drop in clinker production reflects decreasing population growth and structural change in the Swiss economy, in which energy intensive economic sectors are replaced by sectors with lower energy demand.

#### "Base case"

MSW amounts and composition **remain at levels of 2012**: **716** kg per capita per year. More than half (55%) of MSW is made of **biogenic waste** (24%), **paper** (21%), and **cardboard** (9.7%).

The MSW incineration infrastructure of 2012 is maintained with **two exceptions**. As planned, a small plant in Canton Zurich is closed and two plants in a neighbouring canton are merged. The net energy efficiency is **62%**, which reflects average improvements observed in the past years in Switzerland. **Current trends to increased material recovery** continue until 2035. By 2035, all MSW incinerators are connected to a bottom ash treatment system or recover the valuables locally. Ferrous metals and a non-ferrous metal concentrate are recovered. Ferrous metals are sent to a Swiss steel company that recovers steel scrap by relying on an electric-arc furnace or foreign plants. Non-ferrous metals are sent to a metals recycling plant abroad. A **centralized recycling plant** in Switzerland or **Waelz kilns** with subsequent processing of the zinc concentrate in a zinc smelting plant elsewhere in Europe recover zinc metal from sludge produced by acid washing of fly ash in the MSW incinerators.

MSW incinerators compete with cement plants for specific MSW fractions, for instance for residues from plastics recycling. However, clinker production will decrease by 2035 leading to a **drop in capacity for processing alternative fuels and raw materials by 20%**. The drop in clinker production reflects decreasing population growth and structural change in the Swiss economy, in which energy intensive economic sectors are replaced by sectors with lower energy demand.

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